Business Equity/Diverse Business Inclusion Committee Capital Projects Advisory Review Board

23 July 2021

Committee focus:

- Comprehensive review of RCW 39.10 with the lens of equity (include RCW 39.04 & 39.80).
- Create consistency in statutory language.
- Evaluate and bring forth effective strategies and opportunities for firms to compete.

⊠ Olivia Yang	Washington State University	CPARB /Committee Member
⊠Santosh Kuruvilla	Exeltech	CPARB /Committee Member
☐ Lisa Van der Lugt	OMWBE	CPARB /Committee Member
☐ Bill Frare	DES	CPARB /Committee Member
	The Glove Lady	CPARB /Committee Member
⊠ Janice Zahn	Port of Seattle	CPARB /Committee Member
☐ Jackie Bayne	WSDOT OEO	Committee Member
☐ Cheryl Stewart	Inland Northwest AGC	Committee Member
⊠Chip Tull	Hoffman Construction	Committee Member
	Akana	Committee Member
⊠Brenda Nnambi	Sound Transit	Committee Member
☐ Linda Womack	MBDA	
☐ Bill Dobyns	Lydig	CPARB
⊠ Bobby Forch	Forch Consulting	
☐ Lily Keefe	Sound Transit	
☐ Cathy Robinson	City of Lynnwood	
☐ Sarah Erdman	OMWBE	
Shelly Henderson	Mukilteo School District	
☐ Van Collins	ACEC Washington	
□ Cathy Ridley	Exeltech	
	Washington State University	
⊠ Keith Michel	FORMA	
☐ Jerry Vanderwood	AGC	
☑ Jolene Skinner	L&I	
□ Charles Wilson	Department of Enterprise Services	Delegate for Bill today
	Absher Construction	
☑ Carrie Whitton	FORMA	

AGENDA

Item	Purpose	Start
Welcome and committee member introductions	Information	10:00 am
Review & approve agenda	Action	10:05 am
Review & approve 6/25/21 meeting minutes	Action	10:10 am
Invitation to the public to participate	-	10:15 am
Report from External Stakeholders Co-Chairs	Discussion	10:20 am
Report from Best Practices Co-Chairs	Discussion	10:50 am
Review & Confirm Kanban	Action	11:20 am
"Final word" (from committee members)	Discussion	11:40 am
Adjourn	Action	12:00 pm

Business Equity/Diverse Business Inclusion Committee Capital Projects Advisory Review Board

DIGITAL CONFERENCE ACCESS

The committee meeting will be conducted entirely by Zoom digital conferencing.

Online https://wsu.zoom.us/j/97615048848

Meeting ID: 976 1504 8848

Join by telephone

Dial: US: +1 253 215 8782 or +1 669 900 9128 or +1 646 558 8656

Meeting ID: 976 1504 8848

MINUTES

Item: Welcome and committee member introductions

Call to Order

- Quorum confirmed -- 8 appointed committee members
- Aleanna, Irene, Janice, Chip, Santosh, Olivia, Brenda, and Charles (representing Bill)

Action by: BE/BDI Committee Status: Approved and complete

Item: Review & approve agenda

Agenda Approved.

Action by: BE/BDI Committee
Status: Approved and complete

Item: Review & approve 5/28/21 meeting minutes

No updates required

Action by: BE/DBI Committee Status: Approved and complete

Item: Subcommittee Report – Best Practices

- Aleanna presented Diversity and Inclusion Matrix (aka measles chart). Chart is comparing available disparity studies and recommendations, listing assignments for the subcommittee work groups.
- Looking for volunteers and call for recruitment for items in the matrix that need a leader.
- Feedback requested from anyone willing to provide feedback invited to do so in the document in the Teams site. We would welcome all voices and perspectives.
- Bobby Forch invited to join Contracts Issues Work Group.
- Topic of business culture discussed.

Action by: Aleanna – revisit nomenclature within the Matrix at next subcommittee meeting. Olivia - invite Bobby to the Contracts Issues Work Group reoccurring meetings.

Status: Active

Item: Subcommittee Report - External Stakeholders

- Welcoming anyone who would like to join the committee.
- Working closely with the Best Practices Subcommittee to be sure that all barriers are being included.
- Presented report from subcommittee.
- Asking for people to report to this subcommittee any challenges as they are heard. Provide your opinions, they are welcome. A simple email would suffice.
- Bobby Forsh has committed to contributing to both subcommittees.
- Discussed the intent to send out a survey once CPARB permission received, hopefully in September, to

Business Equity/Diverse Business Inclusion Committee Capital Projects Advisory Review Board

obtain feedback as to the accuracy of the challenges we have identified.

Action by: Irene Status: Active

Item: Review & Confirm Kanban

• Santosh showed updated Kanban.

Action by: Santosh Status: Active

Item: "Final word" (from committee members)

• Appreciate the leadership work on this committee and subcommittee.

Action by: Committee

Status: Active

Adjourn 11:28

Zoom Meeting Recorded.

Record of Zoom Meeting Chat:

Janice Zahn26:07

Hello everyone. Sorry to be late.

• Stephanie Caldwell31:19

Are the committee reports available to the public?

• Stephanie Caldwell33:43

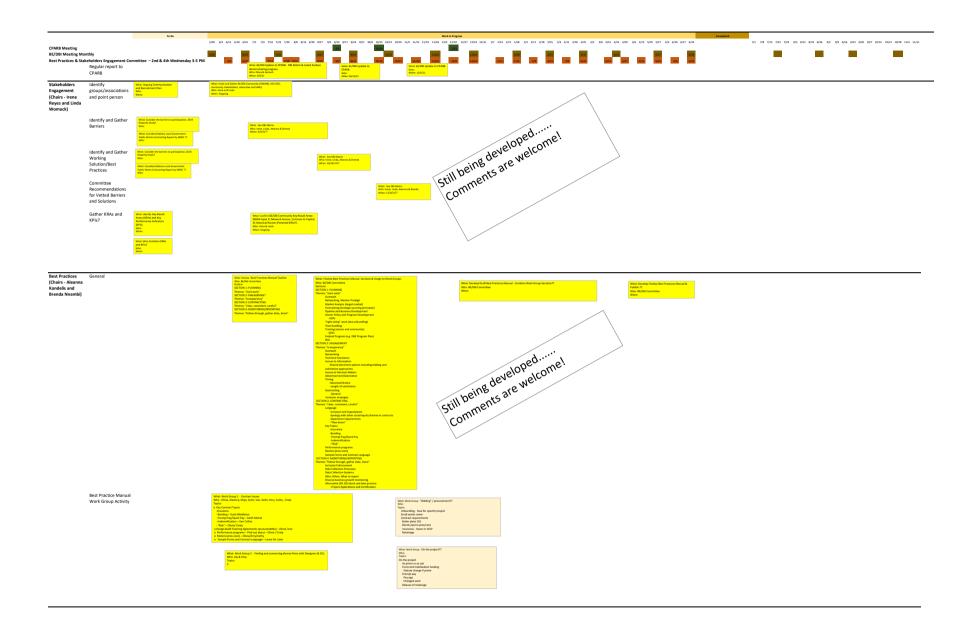
Thank you.

• Jolene Skinner, L&I56:34

I have to jump to another meeting and will be back in a little bit.

• Santosh Jacob Kuruvilla56:51

Thank You Jolene



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Barrier (setting priorities) (non-legislative preference)	Barrier Description RCW 39.10, 39.04	Working Solution/Best Practice	Committee Recommednation (vetted barriers and solutions)		Disparity Study/Study							
(x) = External Engagement Subcommittee Identification of barriers				Lead	E	Local Govt (MRSC)	Transit	Port of Seattle	WSDOT	City of Tacoma		
Section 1: Planning ("start early")					-2019	-2020	-2020	-2019	-2017	-2018		
Outreach (external and internal, engagement, stakeholders) (1)	Too many and inconsistent definitions and options for outreach, diverse businesses, and subcontractors, don't know where to put their valuable time and effort.	Standardize outreach definitions Combine efforts between owners, professional organizations, diverse business community Good faith efforts separated from good business practices (see UW guidance to contractors)		Irene/Linda	X	X	X	X	x	X		
Networking (network access, no "old boy network") (1)	Small, diverse businesses excluded from "inner circle" of construction network. Long-standing partner peers.	1. Resources to increase network 2. Resources to access network 3. Similar # of representatives on boards and committees/decision making bodies (not one token diverse) 4. How to use professional organization and advocacy groups		Chip/Lily								
Internal policies (SOPs, programming)	Owner and prime contractor lack useable policies and intentional, actionable strategies for diverse business inclusion practices; observed few and far between, and inconsistent Owners often have conflicting procurement priorities that make it hard for target markets to prepare (11)	Develop or highlight examples of SOPS Central repository/links for existing Professional training/consultants		Aleanna/Brenda	X	X	X	X	x	X		
See also Inclusion Plans and Contract Language	Contract sizes and scopes, do not match the target diverse	4. OMWBE Public Works Action Committee draft policies 5. City of Seattle 6. Sound Transit 7. Port of Seattle • Develop advice on how to right-size contracts based on										
Contract Sizes and Scopes ("right-sizing", aka "unbundling") (4) (8)	business market Mega projects not broken down appropriately Work distribution confused with programming and funding	target audience and availability Develop advice to Primes on GC/CM packaging and low-bid tips and tricks		Aleanna GC/CM Best Practices	x			Х	x	x		
Shared Rosters	Being on several rosters with dozens of other businesses yield very little opportunity to compete for small-work; would be easier on the paperwork and monitoring if all owner use the same rostersby type Rosters are not limited to small, diverse businesses, so diverse firms are still "competing" against large primes Statutes sill require all interested eligible firms to be on rosters, with very little room to limit firms on the roster or limit competition within a contracting program	1. Develop non-legislative tips for using rosters more effectively 2. Encourage the use of MRSC for small works 3. Discuss based on owner size 4. Look at legislative changes that may help further the efficiency of small works and A/E rosters.		Olivia/Van MRSC		X						
Forecasting (4)	There is not enough notice of upcoming work so diverse businesses, and their partners have time to plan and team in a meaningful way	Support Owners in standardizing their capital plans and budgets DES S. City of Seattle										
Goal Setting See legal comments	Inclusion goals are generic and not thoughtful to the project, scope, size, and firm availability. The result is unrealistic inclusion processes. Many owner's and prime do not know how to set goals or are counseled not to	Federal goal setting policies City of Seattle approach Sound Transit Approach		Aleanna/Brenda	X		X	X	x	X		
Owner develops compliance team	Many owner contracting and delivery teams are not trained and do not know how to administer diverse business inclusion policies Many owners do not have contract compliance staff and therefore and efforts or contract requirements are not enforced, in some cases not reviewed at all.	1. City of Seattle		City of Seattle	X							

		(all have compliance teams, gather position descriptions,								
	Need for support way before any solicitations hit the street	1.1 Federal programs		Linda/Irene (?)						t
	1. Labor	1.2 MBDA		Bobby (?)						
Pipeline and Business Development (13)	Training Availability (ready, willing, able)	1.3 UW Ascend								
	Availability (ready, willing, able) Capabilities	1.4 Prime programs								
	5. Strategy									
Federal Programming		Maybe some tips on navigating federal inclusion programs		Lily						
	Various owners with various legal interpretations of laws and	State AG guidance collection? (DES, OMWBE)				0				
Legal interpretations/disproportionate legal representation	advise on what	Legal advice rendered regarding BDEI		DES						
		Various Owner legal interpretations								
Section 2: Engagement ("transparency")	Diverse and new businesses to the market lack the resources									
Technical Assistance (9)	to understand and navigate the bureaucracy of public owner	1. Tabor 100								
	processes 2. Diverse and new businesses lack the support/overhead to hire									
	staff to produce all the paperwork throughout contracts and	2. City of Seattle								
	projects. 3. Support understanding bid forms	3. PTAC		Bill/Shelly	х		Х	Х	Х	Х
	Support understanding bid forms Support with weekly reporting and audit protocols	4. SME's								
See also mentor-protégé										
	It is hard to navigate all the contracting opportunities in the state,									
	feels like every owner and prime uses a different medium, a	1. Statewide contracting program		OMWBE						
Access to contracting information (7)	different approach, different requirements, time frames, etc. Also, very few owners post past bids and contracts for review by				х		х	х		
,	those trying to compete.	Recommend advertisement locations		Bill/Shelly						
		3. WEBS								
		4. Contract posting best practices								
	New firms that have never worked with owner teams or owner	Prior to approval capital portfolios are socialized and								
Access to decision makers (4)	decision makers are not provided access and opportunities to establish a report with decision makers.	presented by decision makers to the community for feedback and meet n greets. Part of the budget process.		All owners						
	Public procurement laws require state certification for	iccustor and meeting seeds. Further the budget process.								
	inclusion, yet because of I-200 there can be no material									
	advantage to winning contracts.									
Certification (5)	There are other professional organizations/owners that offer certification or registration programs, but perceived as a conflict	Highlight the various opportunities and values/opportunities		OMWBE	x					
	of interest with OMWBE which leads to multiple certifications	created with each.		J						
	and more work for diverse businesses with little return									
	Not all diverse firms are registered or certified, and it leads to lack of awareness by primes and owners									
	Not a barrier, a recommendation									
Mentor-Protégé	Sponsored programs where developing firms get to partner with	WSDOT		WSDOT	x		х		х	х
wientor-Protege	more established firms or primes for specific jobs Sponsored programs where developing firms "shadow" established			WSDOT	^		^		^	^
	firms on various phases of public works.			0						
Owner staff training	Owner and Prime project delivery and contracting staff are not aware of SOPs and tools for inclusion, monitoring and enforcement	"Road Show"			х		х	х	x	х
	aware of 30rs and tools for inclusion, monitoring and emorcement	G.								
		Tips and Tricks for training.						9		
Vendor Rotation	On-call and roster pools are established but internal utilization									
	policies do not lend themselves to equal/equitable utilization and	Policy/SOP examples and suggestions		Olivia/Van	x					
	rotation of firms on the rosters.									
See also Rosters								et e e e e e e e e e e e e e e e e e e		
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	Short solicitations times	Samples and examples of advertisement and								
	5 Short Solicitations times	solicitation documents								
	Confusing processes	2. Samples and examples of advertisement and								
		solicitations by contract type and size.								
Advertisement and solicitations (4)	 Not enough information for new firms to understand the 									
	process or how to be responsive									
	Inconsistent advertising policies									
	No consistency in posting bids and opportunities									
Section 3: Contract Requirements	140 Consistency III posting bias and opportunities								: : :	: :
Section 3. Contract Requirements		Sample contract flow-down provisions							: :	: :
Bonding (9)	Diverse firms not able to bond per project spec			Olivia/Van	Х	Х	х	Х	Х	х
		Town-hall with bonding companies								: [
	6. 6	Sample contract flow-down provisions		an			.,	.,		.,
Insurance (9)	Diverse firms not able to insure per project spec	Town-hall with insurance companies		Olivia/Van	Х	Х	Х	Х	Х	Х
		Sample language per contract type, with description of what and								
Indemnification	Firms asked to indemnify design and owner beyond available	how to adjust		Olivia/Van						
	underwriting.	*education and training				/				
	Not all owners are using Inclusions Plans and know how to use	E COUCLETTO TO CONTINUE OF THE COURT OF THE			- i					
	thom	Samples and SOPS		Aleanna/Bobby						
	Drimos are not using them for larger and larger	1 WCDOT		0						
	Primes are not using them for larger packages	1. WSDOT		Owners						
	No enforcement of Inclusion Plans	2. City of Seattle								
Inclusion Plans (EEO)		3. DES			Х					
		4. Sound Transit								
		5. King County								
		6. Port of Seattle								
Caliatatian Timan (A)	Solicitation times are too short and overlap other									
Solicitation Times (4)	deliverable timeframes.				4	4				
	Unfair advantage to incumbents that can dust off their				4	4				
	previous winning submission.	Guide and policy samples			Х	Х	Х	Х	Х	Х
(See Advertisement and solicitations)	9					/				
See Navertisement and Solicitations)					/					
		1. Statute support – 30 days, interest								
	Lower tier subs are often waiting 120 days+ to receive payments	Federal requirements								
	because of the layers of flow from owner to prime and so on. This	3. Prime pays regardless of being paid by the Owner			1	1				
Prompt Pay/Quick Pay (change orders?) (12)	puts a large constraint on businesses at lower tier to essentially	(City of Seattle)		Olivia/Van	Х	Х	Х	Х	Х	Х
	fund the work on credit.	4. Lower tiers pay-when-paid (not 7 days)								
	Talla the Work on Creat.									
		5. ACH leverage								
	Experience requirements are unrealistic unless you already have	Draft experience guidelines that are scalable given the risk of the			/					
	contracts with an agency. Incumbents the only ones who can win.				/	/				
	(e.g. 5 years' experience with a public agency of "x" size, etc.)	contract.			/	/				
Experience Requirements (4)(10)					X	4				
	Flow-down provision misunderstanding	1. City of Seattle			4	4				
		2. University of Washington			/	/				
		3. Port of Seattle								
	During bid/solicitation phase firms are courted and asked to				10					
	provide works and contributions; then upon Award of contract	Teams agreements and inclusion plans required as part of								
	Prime seeks other firms, rebids, claims pricing problems, etc	the process								
	Frime seeks other limis, rebids, claims pricing problems, etc									
"Bid Shopping"/bait n switch (14)	Also, teaming agreements (we hired you to dotrack it, perform.)	No changes unless approved by the owner		Olivia/Van						
9 /		2. Any inclusion plan names are an ditions of accord		,						
		3. Any inclusion plan names are conditions of award								
		4. City of Seattle has a process								
		5. Federal Programs has a process								
	Scoring not consistent with solicitations and appears the					- D		<u> </u>		
	"favorite" was picked.	Samples								
	Often debriefs are not helpful to non-successful firms on	4 67 66 11								
Scoring and Debriefs (4)	how to really improve.	1. City of Seattle		DEC						
Scoring and Debriefs (4)		2. UW		DES						
		3. Sound Transit								
		4. DES (?)								
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Section 4: Monitoring, Reporting, Tracking	■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■ ■			<u> </u>	\	18	Ε	≣		
Section 4: Monitoring, Reporting, Tracking	No one is collecting inclusion data consistently and accomilla to	1 OMWRE/RDMS/One-Washington								
Section 4: Monitoring, Reporting, Tracking Data Collection System (BDMS, B2G)	No one is collecting inclusion data consistently and accessible to	1. OMWBE/BDMS/One-Washington		Aleanna/Brenda	X	x	X	х	Х	х
	No one is collecting inclusion data consistently and accessible to the public	OMWBE/BDMS/One-Washington PRC/CPARB summaries		Aleanna/Brenda	X	X	Х	x	X	X

	Many diverse firms are asked to "team" during solicitation to get	Substitution requirements extend to teaming agreements, and must use evidence-based to remove or substitute team members or risk termination 1. Federal 2. WSDOT	Olivia/Van	X					
		3. City of Seattle							
Contractor Performance/Evaluation Programs (5)	For Inclusion Plans to be material to award and contracting, there must be evaluation and enforcement programs with scoring and/or consequence to not making the grade	Federal programs City of Seattle UW	Olivia/Van						
					,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				
Reporting Type	The State might be more data if there were sample reports and types of reporting protocols that Owners/Primes could follow	Samples and examples			D				
	No metrics/reports are available for understanding if diverse business inclusion is working and diverse businesses are growing. We need to know the "best practices" are working.	(Testimonial – Adept Mechanical)	BDEI Committee				x		x
See also, inclusion and utilization monitoring	Recommendation that owner's wanting to use alternative public				D				
CPARB/PRC Application	works and/or be certified to use the tools should show internal controls and increasing evidence of diverse business inclusion in their capital portfolio.	Application language should be suggested, and PRC process revisited.	Janice Zahn/Bill Dobyns						
	No internal controls or practices for collecting data	See other similar topics	 Aleanna/Brenda	Х	Χ	Χ	Χ	Χ	Χ
Section 5: Discrimination and Harassment			 						
	Women/minority-owned firms are less likely to receive awards over their white and male counterparts.	Port of Seattle Sound Transit Gity of Seattle							
Workplace Safety (antiharassment, violence) (3)	Employees of color and women often are victims of violence, harassment, hazing and other forms of inappropriate treatment	Site safety protocols 2. See something say something	City of Seattle						
Retaliation and Retribution (4)	When complaints are filed regarding bid processes, etc. businesses that complain are "black-balled" or ignored and labeled as a nuisance; left out of processesor much worss	Federal processes, federal laws							

How do we prioritize and understand the consistency between the recommendations?

Report External Stakeholders Sub-Committee July 14, 2021

Disparity Study Qualitative Findings

(The numbers in red text are the Qualitative Findings of the Disparity Study, and the bulletized points are the various challenges the team added. The last few highlighted in green were added to capture most comments we have compiled.)

- 1. M/WBEs experience negative bias & exclusion from networks.
 - Attending networking events, acceptance in the "good old boys" network
 - Identifying which trade associations to join and meetings to attend.
 - Prime contractors keep using preferred peers and sub-contractors.
- 2. Women continue to suffer from sexism, harassment & hostile work environments.
 - Men always are more than likely to be awarded contracts.
 - Caucasians are sometimes the front companies.
- 3. Blacks reported some instances of worksite harassment and bullying.
 - There is a vital need to stop systemic racism in the workplace and contracting.
- 4. Most M/WBEs reported it is extremely difficult to obtain work on State projects.
 - Labeled as not big enough for the project based on number of employees.
 - Retribution and Retaliation (past complaints about bid process)
 - Responding to Bids and Solicitations
 - Experience Requirements
 - Not big enough based on size or revenues.
 - Identifying the Influencer and the Official Decision makers in a project.
 - Solicitation and bid short due dates.

- Non-responsive Individual points of contact from owners and prime contractors
- Small firms found it difficult to access contracting information.
- Contracts were often too large for small firms.
- No State Procurement Project Forecast
- Retired Former Public Employees are becoming mwbe/business owners and are directly competing with their former MBE customers or vendors.
- 5. M/WBE certification conferred few benefits.
 - Lack of benefits to MWBE
 - No goals set aside for certified firms.
 - No measurements of accountability when Primes and Owners do not utilize MWBEs.
 - No OMWBE representative is identified as an advocate in construction.
 - Need an agency to police and monitor results and hold people accountable.
- 6. Long established firms recounted the negative impact of Initiative 200.
- 7. Small firms found it difficult to access contracting information. (#4)
- 8. Contracts were often too large for small firms. (#4)
- 9. Insurance, bonding
 - Access to finance
 - Lack of basic business financial knowledge
 - Lacking the connection to insurance brokers
 - Need a pool of insurance brokers and agents for the MWBEs
 - Need more training about bonding.
 - Some MWBEs have bad credit or no credit.
 - Bond requirements are not met by MWBEs
 - Bond rates are based on credit and experience.
 - Some small businesses do not have an experienced bookkeeper.
- 10. Experience requirements (#4)
- 11. Antiquated & decentralized state systems are challenges.
 - Conflicting procurement priorities
- 12. Prompt Payment (added)

- 13. Help in finding labor and work force in all projects. (added)
 - Union labor is costly according to others.
- 14. "Bait and Switch" is that a firm has been part of the bid submittal and after the prime contractor has been awarded, the prime contractor shopped around and eventually ended up replacing the MWBE Firm for a lower quote/ contract without any accountability. (added)

Recommendations and Suggestions by Colette and Co.

M/WBE Suggestions

- > Adopt mentor-protege programs.
- Reduce contract sizes.
- > Review qualification, financing, bonding & insurance requirements
- Centralize procurements.
- Adopt a race & gender-neutral small business target market program.
- ➤ Implement race- & gender-conscious contract goals; inclusion plans are not effective.

State Staff Suggestions

- > Increase outreach to targeted industries.
- ➤ Provide more training & resources to contracting & procurement personnel to advance equity & inclusion.
- Adopt agency specific contracting forecasts.
- ➤ Provide technical assistance & supportive services to M/WBEs.
- Review insurance & bonding requirements

Disparity Study Recommendations

- > Implement an electronic data collection & monitoring system.
- > Examine current policies & provide best practices.
- Conduct pre-bid conferences.
- Post winning bidders/proposers to WEBS

- Conduct additional outreach efforts.
 - Conduct special outreach to M/WBEs in industries where they have received few opportunities .
 - Focus outreach on agencies with low M/WBE utilization Disparity
 Study Recommendations
- Increase technical assistance to M/WBEs & small firms.
- Lengthen solicitation times.
- > Review contract sizes & scopes
- > Raise the Direct Buy limits
- Adopt "quick pay" policies.
- > Review insurance, surety bonding & experiences requirements
- Train state staff on how to increase diversity in contracting Disparity Study Recommendations
- Develop pilot race- & gender-neutral SBE programs
- Bonding & financing support
- > Target Market program
- Mentor-protégé program
- > Develop performance measures for success.

Additional Reading:

USE OF RACE- OR SEX-CONSCIOUS MEASURES OR PREFERENCES TO REMEDY DISCRIMINATION IN STATE CONTRACTING

<u>Use Of Race- Or Sex-Conscious Measures Or Preferences To Remedy Discrimination In State Contracting</u>
<u>| Washington State</u>