

The Legislature Should Confirm that CPARB's Project Oversight Does Not Apply to Public Housing Authorities

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Washington's public housing authorities (PHAs) ask the legislature to confirm that the project oversight function of the Capital Projects Advisory Review Board (CPARB) does not apply to PHAs.

Some Background

In 2007, the Legislature authorized CPARB to oversee the use by state and municipal governments of alternative forms of procurement for construction projects, such as design/build and general contractor/construction manager. Chap. 39.10 RCW, amended by SSHB 1506.

In 2009, CPARB asked the Attorney General for an opinion whether this project oversight function governs PHAs. The AG recently issued an opinion that it does. AGO 2009 No. 2. This opinion would change a long standing interpretation exempting PHAs from such rules. This interpretation comes from the Housing Authority Law that says "no provision of law with respect to the acquisition, operation, or disposition of property by other public bodies shall be applicable to an authority unless the Legislature shall specifically so state." RCW 35.82.070(10). Accordingly, previous informal AG opinions had concluded that PHAs are exempt from state procurement rules. Instead, other procurement rules govern PHAs from HUD, USDA-Rural Development, and other funders.

PHAs seek to restore this understanding with this one change to the Housing Authority Law:

No provision of law with respect to the acquisition, <u>development</u>, operation, or disposition of property by other public bodies shall be applicable to an authority unless the Legislature shall specifically so state. RCW 35.82.070(10)

Reasons to Continue PHAs' Exemption from CPARB Project Review

PHAs are not like other public builders:	PHAs Did Not Participate in Drafting SSHB 1506
• HUD and USDA-Rural Development,	The drafting of SSHB 1506 admirably included all
which provide most financing for PHA	public stakeholders, including the state, UW, cities,
development, impose extensive and	counties, parks, school districts, and ports.
detailed regulation on procurement.	Testimony to the House Committee reported the
• PHAs have no taxing or levy authority.	process to be one of "collaboration and negotiation",
• They must borrow or compete for	"there was unanimous support on the bill" and "no
financing like private builders.	one was left out of the process." House Bill Report,
CPARB project oversight would duplicate	pages 7 -8. Except PHAs did not participate. This
federal oversight.	did not seem strange because of the widespread
Additional rules would make affordable	understanding that PHAs were exempt. The issue
housing construction more expensive.	arose only after the bill passed and the AG issued its
Does Not Affect Prevailing Wages	opinion. By this opinion, PHAs now find themselves
PHAs' exemption from CPARB would not	subject to a law they had no part in drafting, that does
change the prevailing wage requirement,	not account for their needs, and that would impose
which applies unless preempted by Davis-	oversight already imposed by the federal government
Bacon wage levels.	and other funders.